

## V CAN WE PREDICT THRESHOLDS WITHOUT CROSSING THEM?

### Introduction

Previous chapters discussed the retrospective analysis of regime shifts. By retrospective, I mean the backward-looking process of examining data, fitting models, and drawing inferences about which models are appropriate descriptions of the ecosystem's behavior. The retrospective study of regime shifts is difficult, primarily because regime shifts are relatively uncommon events. Nevertheless, regime shifts can be discerned in ecosystem data, particularly when long-term observations are supplemented with ecosystem experiments, comparisons of many ecosystems, or studies that provide properly-scaled measurements of key process rates.

This chapter turns to the prediction of regime shifts. To predict, additional assumptions are needed. For example, it is necessary to assume that we have the appropriate model for the regime shifts, that we can predict the trends of extrinsic drivers, and that parameter values are stable (or at least have predictable trends). These conditions are difficult to meet, and the additional uncertainties contributed by the added assumptions are hard to evaluate. Nevertheless, prediction of regime shifts is a necessary step in hypothesis testing. As the study of regime shifts becomes a more rigorous part of ecology, ecologists will want to test hypotheses about regime shifts by predicting where and when they should occur. Thus research on prediction will help to

advance the basic science of regime shifts. The consideration of uncertainties and how they should be propagated over time is one of the most important research frontiers in this area (Clark et al. 2001, Carpenter 2002).

### **Today's Actions Affect Tomorrow's Predictions**

Ecosystem managers may also need to predict regime shifts, and this need raises further complications because actions based on predictions can change the future. In management, the backward-looking understanding of regime shifts merges with the forward-looking capability to manipulate ecosystems. By choosing actions based on predictions of future ecosystem conditions, managers affect how the ecosystem changes and thereby affect learning, by influencing the new observations available for fitting predictive models.

The cycle of retrospective model fitting and forward-looking manipulations could either improve or inhibit our ability to predict regime shifts. In Chapter IV the deliberate manipulations of the experimental lakes revealed a regime shift in plankton dynamics at a certain critical level of the planktivory index. The experimental manipulations were designed to produce large changes in ecosystem dynamics. Such manipulations could be used by managers to improve understanding of ecosystem dynamics, with benefits for future management (Walters 1986, Kitchell 1992). What if instead the manipulations had been designed to maintain the ecosystem in a particular condition, as is often the goal of ecosystem management? In this case, the range of ecosystem responses

would have been limited, and the ability to discern the regime shift would have been compromised. This reveals a fundamental conflict between the scientific goal of understanding regime shifts and management to avoid them.

The conflict might be sidestepped if it is possible to anticipate regime shifts without actually changing regimes. The purpose of this chapter is to explore that possibility, using a specific example for a lake. In order to address the possibility of anticipating regime shifts, we must consider both the retrospective analysis of available data and the capacity to look forward. Whole-lake experiments in which the manipulations are chosen for purely scientific reasons, like those described in Chapter IV, are relatively rare because few lakes are available for experimentation and few funding agencies are willing to support such large interdisciplinary experiments. Instead, most ecosystem experiments are undertaken by managers, or by collaborative teams of scientists and managers. In these situations, the benefits of better information about regime shifts are balanced against the costs of potential damage to ecosystem resources. This more complicated, but also more realistic, situation is considered in this chapter.

Before turning to the lake case study, I will discuss a global problem of predicting abrupt climate change. In this situation, costs of crossing a threshold are high, data to estimate the threshold are sparse, the system of interest is large, unique, and cannot be replicated, and experimental manipulations to cross the threshold would be unwise even if they were possible. This global problem is analogous in many ways to the problem of a clear-water lake subject to eutrophication. In the lake case, costs of crossing the

threshold are high, data are often sparse, and experimental manipulations to find the threshold may be risky. Because of these similarities, study of the lake management problem may build intuition about the global climate problem. The main difference between the global problem and the lake problem is that many lakes are available for comparison and experimentation. Thus, experimentation using a few lakes to learn about thresholds may have significant benefits for managing the whole population of lakes on a landscape. That idea will be developed further in the next chapter. The present chapter focuses on the case of a unique resource for which little prior information is available. Most of the information about the threshold must be obtained from the ecosystem being managed, but experimentation could cause the ecosystem change that we wish to avoid. Is it possible to learn enough about the threshold to avoid crossing it?

### **Continent at risk of ice age**

Global pollution of the atmosphere has created a risk of abrupt climate change (Alley et al. 2003). One pattern of concern involves catastrophic cooling of Europe. Europe's climate is moderated by the North Atlantic thermohaline circulation, a current system that carries warm water from the tropics to northern latitudes. On a handful of occasions in the past, the northward extent of warm surface water has been pushed southward by melting of arctic ice (Taylor 1999). The cold fresh water from the melted ice floats above the warmer but more saline (and therefore more dense) tropical water, pushing the warm water below the surface of the North Atlantic ocean. This change in

circulation reduces the flux of heat from the ocean to the atmosphere. The heat of the eastward-flowing winds to Europe is diminished. Europe cools rapidly and then becomes covered by glaciers. These cooling events can be triggered in less than 10 years, and the subsequent glaciations of Europe last hundreds of years (Rahmstorf 1997, Taylor 1999). The events are analogous to eutrophication: underlying causes build slowly and gradually, the regime shift is rapid, and the consequences last a long time.

Currently, warming of Earth, caused at least in part by human burning of fossil fuels, is causing rapid melting of polar ice. This melting could cut off the heat pump to Europe by the same mechanisms that have occurred in the past (Broecker 1987).

The problem is analogous to lake eutrophication, but larger in scale. Nearly a billion people live in Europe. Glaciation of Europe would be a massive disaster. All of humanity uses the atmosphere to dilute pollutants, including the gases that contribute to global warming and melting of polar ice. How can these competing interests be resolved? What is the threshold rate of climate warming to change thermohaline circulation? How much fossil fuel burning is acceptable if we wish to avoid glaciation of Europe (Broecker 1987)? As in the lake case, the management problem is to estimate the threshold and construct policies to stay away from it (Deutsch et al. 2002, Heal and Kriström 2002).

### **Lake at risk of eutrophication**

A lake in an agricultural region is valued for water supply, fishing, and recreational use. It is also used to assimilate polluted runoff from farms. People are aware that the lake could become eutrophic due to phosphorus pollution (Chapter II). If this occurs, the drinking water supply, fish populations and recreational opportunities would all be impaired or lost. On the other hand, agriculturalists need the lake to dispose of phosphorus pollution from excess manure and mineral fertilizers. Thus there are competing uses for the lake water (Fig. 32). One interest group would like to decrease phosphorus inputs to reduce risk of eutrophication and maintain clean water for drinking, fishing and recreation. A different interest group would like to increase agricultural output, which will increase phosphorus pollution. How should these competing goals be balanced?

In practice, the tradeoffs are settled through political competitions (Fig. 32) with varying degrees of scientific input (Scheffer et al. 2000a). The scientific questions center around the location of the threshold for eutrophication, and the economic costs and benefits of the various uses of the lake such as drinking water, pollution dilution, fishing and recreation. Frequently the costs of eutrophying the lake far outweigh the benefits of using the lake to dilute pollution, because the value of clean water is high and reversing eutrophication is expensive or impossible (Wilson and Carpenter 1999, Carpenter et al. 1999b). Thus, in most cases a rational manager will seek to avoid crossing the threshold to eutrophication.

If the location of the threshold is known, then one can estimate how much pollution is acceptable if eutrophication is to be avoided (Carpenter et al. 1999b, Ludwig et al. 2003, Peterson et al. 2003). One sure way to find the threshold is to cross it, but this is undesirable because of the long time lags involved in recovery from eutrophication. Thus the manager faces the dilemma of avoiding an unknown threshold. One interest group will favor very low phosphorus pollution to be sure to avoid the threshold, while the other interest group will favor higher rates of phosphorus pollution. The political tension could be resolved by economic arguments if the location of the threshold could be predicted. Can this be done without crossing the threshold?

The remainder of this chapter uses a simulation model of a managed lake to explore the possibility of anticipating regime shifts before they occur. The next two sections of the chapter describe the motivation for the model and the details of its construction. Then, model results are presented and discussed. The general conclusion is that it is very difficult to anticipate a regime shift without causing it to happen, even with rather bold experiments. Indeed, the most informative experiments cause a regime shift. On the other hand, a few simple, precautionary management rules make it possible for management to prevent unwanted regime shifts. Such precautionary management is not always compatible with experimentation on a particular ecosystem.

### **Motivation for the Model**

A regime shift in lake water clarity, as introduced in the previous section “Lake at risk of eutrophication”, provides a case study for this chapter. Eutrophication is a significant societal problem that is a focus of applied ecology and ecosystem management in many parts of the world (Carpenter et al. 1998a). The regime shifts involved in eutrophication are reasonably well understood (Chapters II and III). Slowly-changing variables, such as soil or sediment phosphorus, could provide “leading indicators” of future eutrophication (Bennett et al. 2001), so there is a possibility of anticipating regime shifts before they occur. Many case studies of eutrophication have been published, and this rich literature can be used to improve estimates of parameters necessary to predict the regime shift (see Chapter III). Eutrophication causes substantial economic losses (Wilson and Carpenter 1999) and reversal of eutrophication is expensive (Cooke et al. 1993), so economically rational management should strive to avoid the regime shift to eutrophication (Carpenter et al. 1999b, Ludwig et al. 2003). Thus eutrophication is a situation in which experimentation to measure thresholds may come into conflict with the need to avoid crossing the thresholds.

To focus discussion, consider a lake subject to possible eutrophication through the phosphorus cycling mechanisms discussed in Chapter II (Fig. 33). The manager attempts to balance competing political and economic pressures while avoiding eutrophication of the lake. Phosphorus concentration in the water is the central concern. The phosphorus concentration in the water can change rapidly in response to more gradual changes in phosphorus in the lake sediments and the soils of the watershed. Management often focuses on controlling the mean rate of phosphorus



input to the lake, although there may also be uncontrollable stochastic fluctuations due to weather. Management can act at several scales, ranging from in-lake manipulations of phosphorus concentrations, to manipulations of inputs from tributary streams and riparian land, to manipulations of soil phosphorus in the watershed. To simplify the model for this chapter, I assumed that management actions would control the mean annual input at the point of entry to the lake (Cooke et al. 1993). In practice, this corresponds to point source controls such as sewage treatment, direct manipulations of tributary streams (e.g. diversion of tributaries), or installation of riparian buffers to intercept phosphorus inputs (Osborne and Kovacik 1993).

The model (described below) assumes that the economically optimal management would avoid the regime shift to eutrophication. However, the model does not compute an optimal policy. Instead, the management algorithms attempt to avoid crossing the threshold, implicitly assuming that this is close to the optimal strategy. This simplifying assumption is appropriate for the case of a lake with good water quality subject to P inputs that may increase in the future (Carpenter et al. 1999b, Ludwig et al. 2003). In the case of a lake which is already eutrophic, or a lake in which sediment phosphorus has accumulated to the point where eutrophication is inevitable, it may be economically optimal to use the lake as a dump for pollutants and abandon any uses for drinking water, fishing or recreation (Ludwig et al. 2003). Such a conclusion is highly sensitive to the choice of economic discount factor used in the computation of the optimal strategy (Ludwig et al. 2003). The situation in which it is economically optimal to pollute the lake is not considered in this chapter.

Management, in the model, operates by simple rules that seek to avoid the threshold. In some cases, the rules also seek to improve parameter estimates. These simple rules are a plausible representation of typical strategies of managers in the field. Most lake managers are aware of the possibility of a regime shift, and act to avoid eutrophication. Most managers do not perform an economic cost-benefit analysis at each time step. They know that economic analyses generally show that the clear-water state is far more valuable than the eutrophic one (Carpenter et al. 1999b, Wilson and Carpenter 1999), and they assume that clear water is economically preferable. However, managers are continually pressured by some interest groups to increase phosphorus inputs to the lake, and to justify their targets for phosphorus inputs (Scheffer et al. 2000a). This creates a tension between increasing the phosphorus input while avoiding the threshold of eutrophication. This tension is addressed in different ways by the management strategies described below.

I will assume that the manager invests in observations of the concentration of phosphorus in the lake water and the amount of phosphorus in the sediment (Fig. 33). Because I have assumed that phosphorus input control occurs immediately upstream of the lake, this chapter will not address phosphorus content of soils. Although soil phosphorus content is perhaps the best control variable for managing eutrophication (Bennett et al. 2001), my points about anticipation of regime shifts can be made without including the complications of soil phosphorus in the model. I assume that the manager fits a predictive model for the ecosystem to available data at each time step. Based on

this predictive model and specified goals for phosphorus in the lake, the manager chooses an input target for the next time step. The precision of the model predictions depends on the data that are available to fit the model. This creates a tension between experimentation to improve the data and the risk that the experiments might create a regime shift. How much can the manager learn about the threshold without crossing it? And how will different management strategies affect learning and risk?

## Model

For the purposes of this chapter, I built a simple model of a lake ecosystem subject to eutrophication, interacting with a management system that attempts to avoid eutrophication (Fig. 34). The manager observes the lake, and fits a model which is used to predict the future condition of the lake. Given these predictions, a phosphorus input target is chosen using a specified management strategy.

In building this model, a number of specific assumptions were necessary and these are detailed below. The rationale for these assumptions follows from the overarching goal of the exercise, which is to explore the possibility of anticipating thresholds before they occur. We shall see that this proves very difficult. The major assumptions of the model were chosen to make it easier to anticipate thresholds. In reality, it will be more difficult to anticipate thresholds than it is in this model. Because it is difficult to anticipate regime shifts in the model, and the model is biased in favor of anticipating regime shifts, the results strongly suggest that regime shifts will be difficult to anticipate in actual management situations.

The model (Fig. 34) combines an ecosystem model of phosphorus dynamics in lake water and sediment, a statistical model for dynamic learning of unknown parameters, and a policy for choosing phosphorus inputs (Fig. 34). Each year, a mean input target is set for the lake based on current information. The actual phosphorus input is subject to random shocks around the mean, due to random effects such as

weather. Given the actual input, levels of phosphorus in sediments and water are calculated using the ecosystem model. We assume that the managers of the ecosystem do not know the parameters for the dynamics of the ecosystem, and must estimate them from data. Based on observed time series, parameters for an estimated model for ecosystem dynamics can be calculated at each time step. Managers choose the mean input target for the next year using their estimated model and a management strategy.

The remainder of this chapter presents details of the model in four subsections. The first three subsections present the ecosystem model, the statistical model for observing the ecosystem and predicting its future condition, and the management strategies to be compared. Because the model is stochastic, it is difficult to draw conclusions about the management strategies from a single run of the model. Therefore Monte Carlo simulations were conducted to characterize the distribution of outcomes under each management strategy. The methods for the Monte Carlo simulations are described in the fourth subsection.

## **Ecosystem Model**

Dynamics of phosphorus in sediment and water followed the model used by Dent et al. (2002) and Ludwig et al. (2003). Dynamic equations are

$$M_{t+1} = M_t + s P_t - b M_t - r M_t \left[ P_t^q / (m^q + P_t^q) \right] \quad (8)$$

$$P_{t+1} = P_t + L \exp[z_t - (\sigma^2 / 2)] - (s + h) P_t + r M_t [ P_t^q / (m^q + P_t^q) ] \quad (9)$$

M is mass of phosphorus in the lake sediments and P is mass of phosphorus in the lake water (both subscripted by time and with units  $\text{g m}^{-2}$ ). L is mean P input flux ( $\text{g m}^{-2} \text{y}^{-1}$ ) and  $z_t$  is the annual disturbance of P input which is assumed to be normally distributed with mean zero and variance  $\sigma^2$ . The quantity  $\sigma^2 / 2$  is subtracted from  $z_t$  to cause the mean value of  $\exp[z_t - (\sigma^2 / 2)]$  to be unity (Hilborn and Mangel 1997). Thus realized P input each year is a lognormally distributed random variate with mean L. Parameter definitions and values used for simulations are presented in Table 3.

I assume that P mass in the water is directly proportional to phytoplankton biomass. This assumption is corroborated by many limnological studies. In lakes where primary production is controlled by phosphorus, most of the phosphorus is contained in plant biomass during the growing season (Kalff 2002).

This model has three equilibria: a stable clear-water regime (low P or oligotrophic), a stable turbid regime (high P or eutrophic), and an unstable point at intermediate P (Chapter II; also see Dent et al. 2002, Ludwig et al. 2003). If the lake is in the clear-water regime, a large random input event can shift P level above the unstable point into the turbid regime. Once the lake has entered the turbid regime, the excess P accumulates in sediments and is repeatedly recycled to the overlying water.

Therefore, several years of low P input are required to shift the lake from the turbid regime to the clear-water regime.

The critical P input rate declines with the mass of phosphorus in the sediment (Fig. 35). The critical P input rate is the threshold for transition from the clear-water regime to the turbid regime, which was discussed in Chapter II. P input events larger than the critical P input rate will shift the lake from the clear-water regime to the turbid regime. The threshold for the opposite transition – from the turbid regime to the clear-water regime – occurs at much lower P input rates (Carpenter et al. 1999b). This chapter concerns the transition from clear water to the turbid regime.

Parameter values were chosen to place the ecosystem in the clear-water regime, but near the threshold for transition to the eutrophic regime (Table 3). This is the region where information about the critical P input rate is most useful for maintaining clear water (Carpenter 2001). The critical P input rate can be calculated from the parameters of the ecosystem model. The precision of the estimate of the critical P input rate is directly related to the information available to estimate the parameters.

### **Statistical Estimation**

The goal of the statistical component of the model is to simulate a plausible scheme for monitoring the ecosystem, updating parameter estimates for an ecosystem model, and drawing inferences to guide management decisions. These goals could be met in many

ways. The approach described below is arbitrary, but plausible. Where necessary simplifications were likely to introduce bias, the model is biased in favor of correctly predicting the threshold. Thus the analysis is likely to be overly optimistic about prospects for predicting the threshold. As noted above, the chapter concludes that it is difficult to predict the threshold. Because the analysis was designed to be overly optimistic, this pessimistic conclusion is likely to be robust.

I assumed that the manager knows the correct structural model (Equations 8 and 9) and must estimate the parameters from time-series data. In an actual application, the correct structural model would be unknown, and model selection would add uncertainty to the analysis (Peterson et al. 2003). In the real world of lake management, then, predicting the threshold is even more difficult than my model suggests.

I assume that the manager measures P mass in the lake water and P input each year, a common practice in lake management programs. Observation error is assumed to be negligible for P mass in the water, as can occur in monitoring programs with extensive replication. Errors in P input measurements, however, are likely to be nontrivial because of the high temporal variability of input events.  $\log(P \text{ input})$  is assumed to be observed with normally-distributed errors (mean zero, standard deviation 0.07). M is rarely measured in lake management programs, so there is little precedent for designing a statistical approach. I assumed that managers invested in a spatially-intensive sampling program which estimated M with a coefficient of variation of 12.5%.



This is perhaps overly optimistic, but if so it biases the model in favor of successful predictions. In preliminary simulations, changes in  $M$  over time were too small to be useful for updating parameter estimates. Therefore, dynamics of  $M$  were ignored in the estimation.

Parameter estimates were updated each year using Bayesian nonlinear dynamic regression (Appendix). This method is appropriate because slow changes in  $M$  could be captured as slow drift in the parameters. The Bayesian scheme can be computed rapidly (an advantage for Monte Carlo analyses, see below) and makes it easy to experiment with the precision of prior information available to the manager. Estimates of mean parameter values from Bayesian nonlinear dynamic regression had only trivial differences from maximum likelihood estimates using 30 years of simulated data. However, the Bayesian nonlinear dynamic regression does not adequately represent the full posterior distribution of the parameters (because of the Taylor approximation employed in the updating, see Appendix). This would be important if the lake was to be managed by optimal control methods which require integrations over such a posterior distribution (Carpenter et al. 1999b, Ludwig et al. 2003, Chapter VI). The model presented here does not include optimal control, so a full analysis of the posterior distribution is not essential.

Bayesian nonlinear dynamic regression was implemented with an observation vector of two elements,  $\log(P \text{ input})$  and  $P$ . Parameters to be estimated are  $\log(\lambda)$  (corresponds to  $\log(L)$ ),  $\theta$  (corresponds to  $1 - (s+h)$ ),  $\rho$  (corresponds to  $r M_t$ ), and  $\eta$

(corresponds to  $m$ ). For simulations presented here, the prior distributions of the parameters were assumed to be Student-t distributions with one degree of freedom and mean values as in Table 3. Scale factors were calculated assuming coefficients of variation of 10% for  $\log(\lambda)$ , 20% for  $\theta$  and  $\rho$ , and 30% for  $\eta$ . This prior distribution represents an informative parameter distribution, as might be estimated from a multi-lake data set. Initial parameter estimates were drawn randomly from the prior distribution. Note that  $q$  is assumed to be known precisely. This is unrealistic, and biases the analysis toward successful prediction of the threshold.

### **Management Strategies**

Five management strategies were compared (Table 4). In the Trial-and-Error strategy, the manager attempts to find a P load rate that balances the need to avoid regime shift with the pressure from constituents who wish to increase P inputs to the lake. The water quality is deemed acceptable if the P level in the lake remains below 1. The manager attempts to find the P loading rate that will maintain this P level by making small adjustments to the P load depending on the current level of P in the lake.

In the passive strategy, the manager simply holds the P load rate at a fixed target value that is deemed acceptable. In practice, this would be a level that balanced the interests of constituents who wish to increase P inputs to the lake with those who wish to maintain the lake in the clear-water state.

In the passive precautionary strategy, the manager reduces the P load to the lake if key indicator variables are too high. One indicator variable is last year's P load to the lake. If it exceeds the expected P load plus a standard deviation, the next year's P load is scaled back to compensate for the impact of the exceptionally high load in the preceding year. A second indicator variable is the recycling rate estimated from the model, which is directly related to the possibility of regime shift. If the estimated recycling rate can account for more than 1% of the P in the lake water, then load is scaled back to compensate for the impact of recycling.

In the passive precautionary strategy, the decisions of the manager depend on the predictions of P loading and the estimates of recycling. Both of these indicators will be more accurate if the estimates of model parameters are more precise. The precision of the parameter estimates could potentially be improved by experimentation.

In the experimental strategy, P input rates are selected from an experimental design. Using exploratory simulations, I investigated alternative experimental designs. The one used here is relatively simple, and yields data that can provide relatively precise parameter estimates in 20 or 30 years. It is not feasible to obtain accurate parameter estimates with less than about 20 years of data.

In the actively adaptive precautionary strategy, the precautionary rules are combined with the experimental design. If the key indicators (P load rate and recycling rate) are too high, the precautionary rule is applied and P load is decreased to 25% of

the nominal value. If the key indicators are acceptably low, then P load is selected randomly from the experimental design. Thus experiments are performed only when conditions are thought to be safe.

## **Monte Carlo Analyses**

This model includes stochastic shocks at each time step. To understand the behavior of the model, it is useful to study the frequency distribution of a large number of simulations. These distributions were obtained by running the model 1000 times from the same initial conditions for a given management strategy. The outcome represents the frequency distribution obtained from randomly-chosen sequences of stochastic shocks under a particular management strategy.

## **Results**

### **Management Strategies and Regime Shifts**

Choice of management strategy had strong effects on the probability of regime shift to the eutrophic state (Table 5). Under the trial-and-error and experimental strategies, the probability of eutrophication was high, roughly 70%. Under the actively adaptive precautionary strategy, the probability of eutrophication was somewhat reduced. Under the passive strategy, the probability of eutrophication was lower still. The passive precautionary strategy had the lowest probability of eutrophication, about 5%.

## Management Strategies, Regime Shifts and Learning

Parameter estimates were improved by experimentation. Time series presented in Figs. 36 and 37 are from a model run in which management was experimental, but no regime shift occurred. P and L exhibit variability due to the experimental treatments (Fig. 36A,B). One-step-ahead predictions of P and  $\log(L)$  were reasonably accurate. Although recycling was high in a few years, it was not sufficient to trigger a regime shift (Fig. 37C). The time series of P load treatments is presented in Fig. 37A. Experimental treatments have some effect on parameter estimates (Fig. 37B-D). The most notable improvement is seen in  $\eta$  (estimator of  $m$ ), where the estimate draws closer to the nominal value and the standard deviation declines. The mean value of  $\rho$  (estimator of  $r$  M) changes slightly in the direction of the nominal value, but the standard deviation grows. Changes in the estimate of  $\theta$  (estimator of  $1 - (s+h)$ ) are negligible.

Parameter estimates improved sharply if a regime shift occurred (Figs. 38 and 39). The regime shift was triggered by a larger-than-expected input event in year 10, coincident with a jump in recycling the same year. The estimates of recycling parameters  $\rho$  (estimator of  $r$  M) and  $\eta$  (estimator of  $m$ ) improved immediately (Fig. 39). Mean parameter estimates moved closer to the nominal values, and standard deviations shrank. The estimate of  $\theta$  (estimator of  $1 - (s+h)$ ) deteriorated after the regime shift, moving slightly away from the nominal value with slightly larger standard

deviation. After the regime shift, the estimate of recycling (which depends only on  $\rho$  and  $\eta$ ) and the estimate of the threshold for regime shift are markedly more accurate.

The improvement of parameter estimates after a regime shift makes sense. After the regime shift has occurred, we have some basis for evaluating where the regime shift occurs. We also have measurements across a wide range of P levels, which leads to more precise parameter estimates.

Recycling rate typically increased one or two time steps prior to the regime shift (Fig. 38). Any indicator that depends on the second derivative of observed P in the water will jump prior to a regime shift. Sometimes the signal is helpful in preventing a regime shift (e.g. Fig. 36 at Time steps 6 and 15). In other cases, the reduction in P inputs following the signal is insufficient to prevent a regime shift (e.g. Fig. 38).

Active adaptive management consistently improved the estimates of recycling rate (Fig. 40A). Bias is the difference between the recycling rate estimated by the manager and the true recycling rate. Under active adaptive management, bias clusters more tightly around zero than under passive management. However, most of the power of active adaptive management derives from the regime shifts that it creates (Fig. 40B). When we compare simulations in which a regime shift occurred, the bias of recycling rate is about the same for the passive strategy and the active adaptive strategy. Simulations in which no regime shift occurred have much higher frequency of large bias (whether positive or negative) than simulations in which a regime shift occurred. There

are some minor differences between the passive strategy and the active adaptive strategy, but the least-biased estimates of recycling occur in simulations with regime shifts.

## Discussion

The management strategies were chosen to explore two tensions. The tension between those who wish to increase inputs to the lake and those who wish to avoid the regime shift is illustrated by the trial-and-error strategy. This strategy has a high probability of shifting the lake to the eutrophic state. Trial-and-error is a poor way to manage a system subject to regime shifts. This leads to the second tension, that between the need for precaution and the desire to learn about the regime shift. Knowledge of the regime shift should assist the manager in setting limits or targets on P loading, but gaining this knowledge runs the risk of regime shift. The experimental management strategy was as risky as trial-and-error. The actively adaptive strategy was better, but still had a high risk of regime shift.

The model used in this chapter was deliberately biased in favor of successfully measuring model parameters and the threshold, while avoiding crossing the threshold. The model assumes that the correct dynamic equations for the ecosystem are known, prior parameter distributions are informative, regular monitoring programs are in place, and the manager can rapidly (within one time step) change P inputs to desired levels. All of these assumptions are optimistic. The assumption of rapid controllability of P

inputs is not realistic. Even under these favorable conditions, it was not possible to improve estimates of parameters without crossing the threshold. In a more realistic situation, prediction of thresholds will be far more difficult.

Experimental or actively adaptive management improved parameter estimates, but the improvement is due almost entirely to the regime shifts caused by the manipulations. For the ecosystem model analyzed here, it is very difficult to improve parameter estimates without causing a regime shift. Similar conclusions were reached by Walters (1986) and are evident in the statement that “To find out what happens to a system when you interfere with it, you have to interfere with it (not just passively observe it).” (Box 1966).

### **Implications for lake management**

Certain indicators can help to prevent regime shifts if rapid, extreme management responses are possible. Indicators related to the second derivative of P in the water, such as recycling rate, were useful leading indicators in this model. However, the lead time of the advance warning is short, only one time step. By the time the indicator changes, the slow variable of sediment phosphorus is taking effect and eutrophication may not be avoidable. Also, an unlucky stochastic shock could tip the system toward eutrophication even if appropriate management action is taken. By the time the indicator changes, there is a chance, but not a certainty, that swift, massive reductions in P input can prevent the regime shift. In the case of real lakes subject to



eutrophication, such swift and massive responses are not likely because of the difficulties of controlling nonpoint P inputs (Carpenter et al. 1998a). If it were actually implemented for lakes at risk of eutrophication, the management system described in this chapter would have a high failure rate.

Precautionary management can prevent most regime shifts in this model. The simulations employ simple rules that were effective for reducing the probability of a regime shift. These rules, however, assume that draconian steps can be taken within a year to reduce P inputs. In real management situations, such rigorous year-by-year management of P inputs is not possible. Instead, policies to avoid regime shifts should maintain low levels of P in watershed soils and lake sediments, and thereby create a large domain of attraction for the clear-water regime (Carpenter et al. 1999b, Bennett et al. 2001, Dent et al. 2002). Such policies would also reduce P loads. For eutrophication, precautionary policies maintain the resilience of the clear-water regime: minimize point source inputs of P, reduce levels of P in watershed soils, and maintain riparian buffers (Carpenter 1998).

### **Implications for actively adaptive management**

In these simulations, I have not attempted to find the experimental design that is optimal, in the sense of maximizing the probability of detecting the threshold. Such experimental designs are discussed by Walters (1986) and Wieland (2000). Optimal experimental designs may lead to better parameter estimates than the designs

employed here. However, such designs are unlikely to alter the conclusion that the best way to determine the threshold for a regime shift is to cause a regime shift.

If the only way to learn about a regime shift is to observe one, then experimental management as practiced in this chapter is unsafe for any specific ecosystem.

However, there are other approaches to actively adaptive management. Even for singular ecosystems it may be possible to assess the processes that maintain the stability of the regime that the manager prefers. This assessment could involve safe experiments that do not create regime shifts but do explore aspects of the system that may improve management. For example, in a model of eutrophication that included agricultural practices and soil P, as well as sediment and water P, the threshold for regime shift was a moving target (Carpenter et al. 1999a). In simulations with this model, frequent experimentation with agricultural practices provided information about the sensitivity of the lake which could be used to adjust the risk of regime shift. In this more realistically complex model, active adaptive management proved useful for assessing options that could avoid an undesirable regime shift. Active adaptive management has other important advantages that are not addressed in this chapter. For example, it fosters flexible and open institutions and multi-level decision systems that allow for learning and tend to increase the likelihood of successful management (Gunderson et al. 1995, Ostrom et al. 1999, Berkes et al. 2002, Folke et al. 2002a, b).

While certain types of experiments are dangerous for individual ecosystems, the situation may be quite different for a set of modular ecosystems such as landscapes

with a large number of lakes (Levin 1999). Multi-lake comparative data sets have proven extremely useful for understanding the P cycle and eutrophication in lakes (Schindler et al. 1978, Reckhow and Chapra 1983, Rigler and Peters 1995). In the context of this model, the multi-lake data would provide prior distributions for the parameters. Simulations presented in this chapter suggest that informative prior distributions are extremely useful for estimating recycling rates or the threshold for regime shift. Prior distributions of parameters changed little over time in these simulations unless a regime shift occurred.

The value of comparable data sets from multiple ecosystems adds another dimension to adaptive ecosystem management. In cases where a large number of similar ecosystems are available, it may be possible to experiment on a few ecosystems to obtain data that are informative about thresholds in other ecosystems. While comparative analysis is one of the pillars of ecosystem ecology (Cole et al. 1991), comparative ecosystem studies have rarely been used to estimate thresholds and this appears to be an important research frontier. The method of Bayesian inverse modeling (Appendix) is a natural method for combining comparative ecosystem data with local time-series observations to estimate parameters for thresholds or other ecosystem properties.

## **Summary**

This chapter considers the problem of managing a single ecosystem subject to regime shift, given limited prior information about the threshold for change to an undesirable regime. Is it possible to learn the location of the threshold without crossing it? What are the tradeoffs between precaution to avoid the regime shift and experimentation to learn the location of the threshold? This is a generic problem in ecosystem management. In this chapter it was explored using the example of a clear-water lake subject to eutrophication.

Trial and error is a risky strategy for managing systems subject to regime shift. It combines high probability of regime shift with slow rates of learning about the ecosystem.

There is a conflict between precautionary management and experimental management. Precautionary management can prevent regime shifts, but provides little information about the location of thresholds. Experimental management can reveal the location of thresholds, at the cost of crossing them. Experiments that manipulate P input prove risky. Other types of experiments, such as those to measure the rate of P recycling or other key parameters, may provide useful information with less risk. The appropriate design for such studies will differ among ecosystems and management circumstances.

When managing a single ecosystem, the parameters for predicting a regime shift can be learned, but this learning seems to require observing a regime shift. If the new

regime is highly undesirable, then precautionary management to minimize risk of regime shift is preferable to experimentation. In the simulations presented in this chapter, precaution and learning are incompatible. One can either create a regime shift and thereby learn the location of the threshold, or attempt to avoid the threshold and thereby leave its location shrouded in uncertainty. In a world with growing demand for ecosystem resources, it will be difficult to justify precautionary policies without better knowledge of thresholds. Such knowledge comes hard. The precautionary manager will have difficulty building information about the threshold necessary to rationalize the precautionary policies. Thus there is great risk that precautionary policies will give way to trial-and-error.

The situation is different when a large number of similar ecosystems are to be managed, as is the case for most lakes. The example of Lake Mendota (Chapter III) showed that information from other lakes was extremely helpful in predicting recycling, a key parameter for predicting regime shifts. Information from other lakes can narrow the probability distribution of parameter estimates, and would in fact dominate the analysis unless a regime shift occurred. Thus information from multiple lakes will improve the performance of management strategies that depend on accurate predictions of ecosystem thresholds.

For modular ecosystems with many separate replicates on the landscape, active adaptive management may offer significant advantages. Information useful for managing all the ecosystems on the landscape could be gained by subjecting only a

few of the ecosystems to experiments. The most powerful experiments will cause regime shifts. Such experiments yield the greatest amount of information about ecosystem behavior. Even though they may cause costly damage to the manipulated ecosystems, the information can be used to improve the management of a much larger number of ecosystems on the landscape. Such risky experiments may be warranted, particularly if the damage can be contained, would not spread to other ecosystems, and could be reversed. Prospects for managing a large number of modular ecosystems subject to regime shifts will be explored further in the next chapter.

## Tables

Table 3. Parameters for the lake phosphorus model: symbols, definitions, units and values used in simulations.

Symbol	Definition	Units	Value
b	Burial rate	$y^{-1}$	0.001
h	Outflow rate	$y^{-1}$	0.15
L	Mean P input flux	$kg\ m^{-2}\ y^{-1}$	0.7
m	Half-saturation for recycling	$kg\ m^{-2}$	2.4
q	Exponent	dimensionless	8
r	Recycling rate	$y^{-1}$	0.019
s	Sedimentation rate	$y^{-1}$	0.7
$\sigma^2$	Variance of annual disturbance to P input flux	dimensionless	0.1225

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Table 4. Algorithms used to choose P input rates under the five management strategies. “Nominal value” refers to parameter values in Table 3. The vector of experimental P load levels contains 10 P load levels evenly spaced between 0.1 and 2.

Strategy	Algorithm
Trial-and-Error	If the observed P is less than 1, increase P load by 10%; otherwise decrease P load by 10%
Passive	Hold the P load at the nominal value
Passive adaptive, with precaution	If the observed P load is greater than one standard deviation above the prediction, OR estimated recycling accounts for more than 1% of the P in the lake water, reduce P load to 25% of the nominal value; otherwise hold the P load at the nominal value
Experimental	Draw the P load level randomly from the vector of experimental P load levels
Active adaptive	If the observed P load is greater than one standard deviation above the prediction, OR estimated recycling accounts for more than 1% of the P in the lake water, reduce P load to 25% of the nominal value; otherwise draw the P load level randomly from the vector of experimental P load levels



Table 5. Probability of regime shift to eutrophication under the five management strategies.

Strategy	Probability
Trial-and-Error	0.69
Passive	0.23
Passive adaptive, with precaution	0.05
Experimental	0.70
Active adaptive, with precaution	0.56

## Figures

Figure 32. Societal decisions about phosphorus inputs to lakes are often decided by political competition between agricultural interests who use water for pollution dilution and other interest groups concerned with use of water for drinking, fishing, and recreation. (Original)



Figure 33. Schematic diagram for the interaction of a manager (left) with an ecosystem (right). The ecosystem is the same as in Figure 5. (Original)

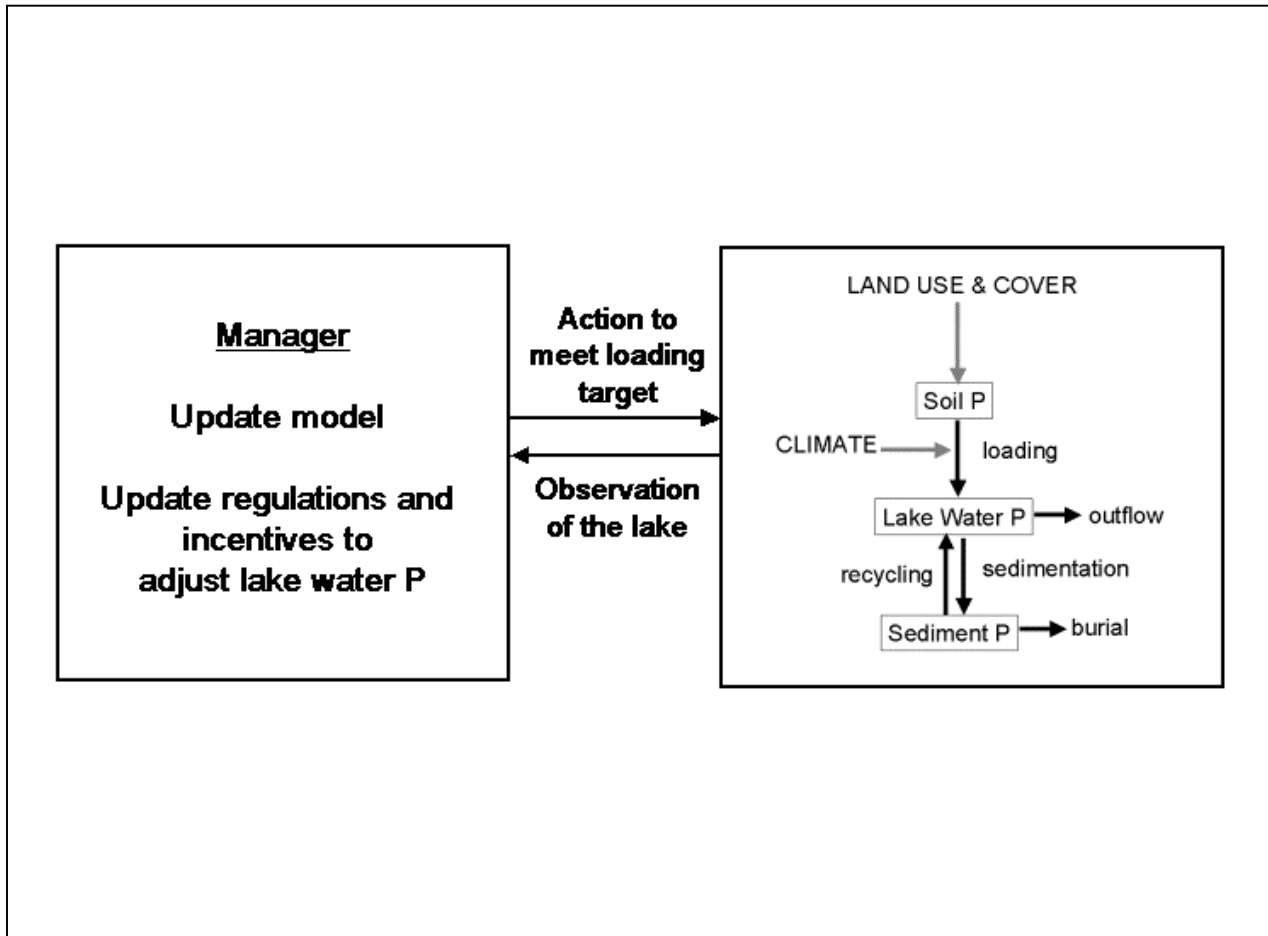


Figure 34. Flow chart for simulations of lake phosphorus system with parameter updating and decisions. (Original)

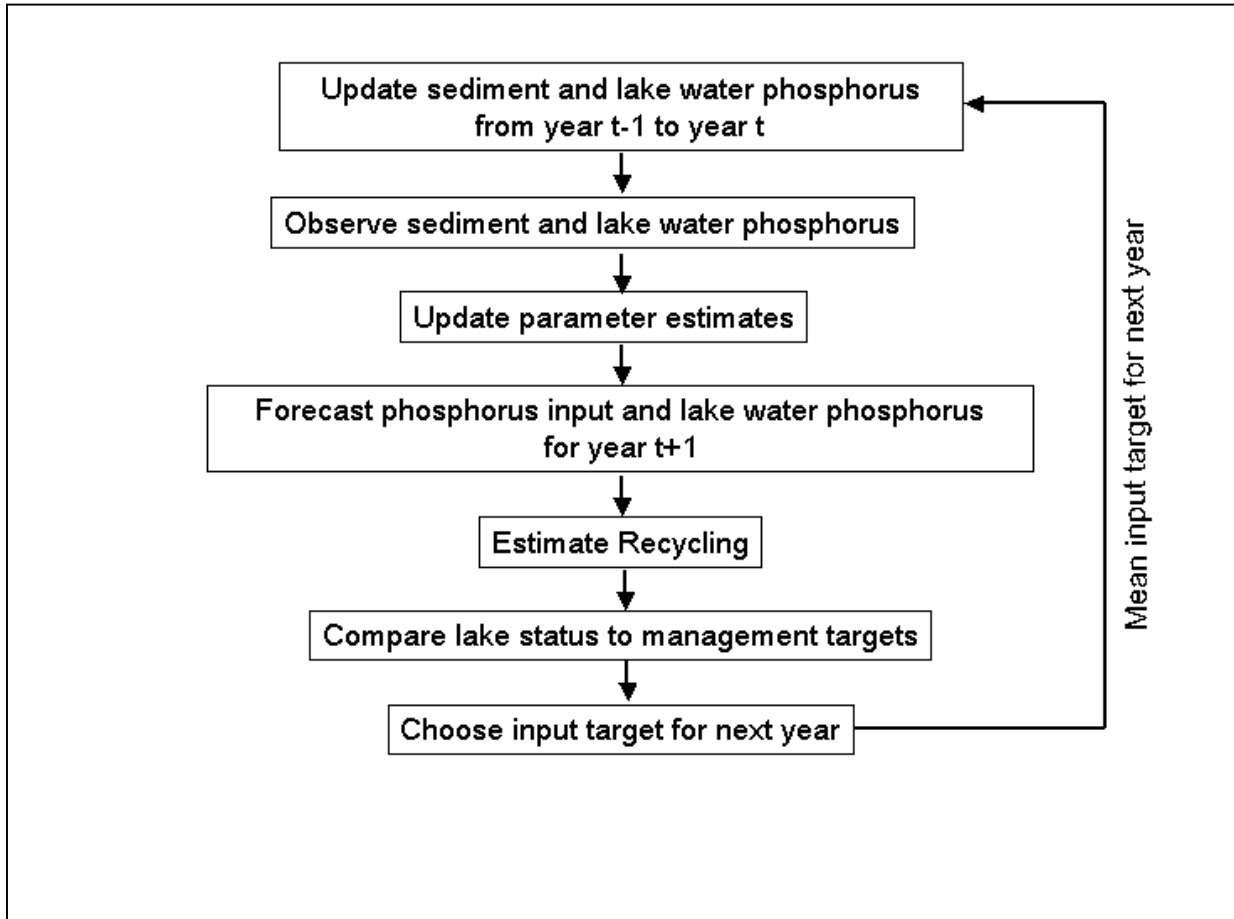


Figure 35. Critical P input rate versus phosphorus mass in sediment (g m<sup>-2</sup>). P input rates above the critical value shift the lake from the clear-water regime to the turbid regime. (Original)

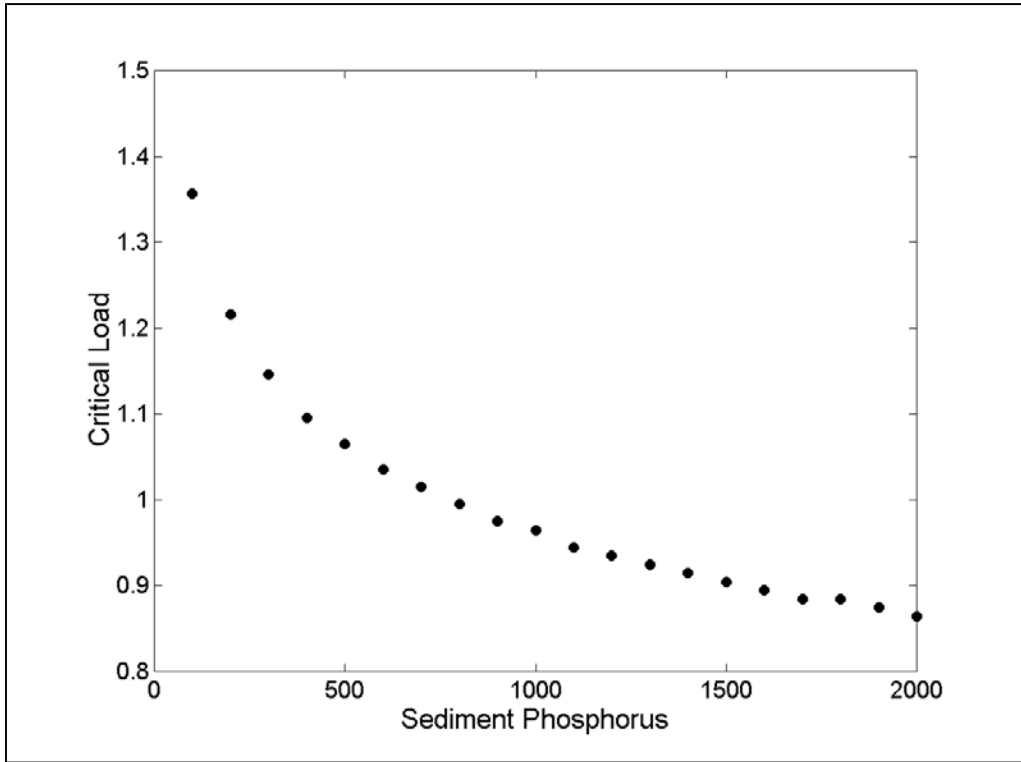


Figure 36. System dynamics from a simulation with active management and no regime shift. (A) Phosphorus in lake water (triangles observed, lines one-year-ahead forecasts  $\pm$  standard deviation). (B) Phosphorus input (triangles observed, lines one-year-ahead forecasts  $\pm$  standard deviation). (C) Proportion of lake water phosphorus from recycling, estimated from model fitted to observations. (Original)

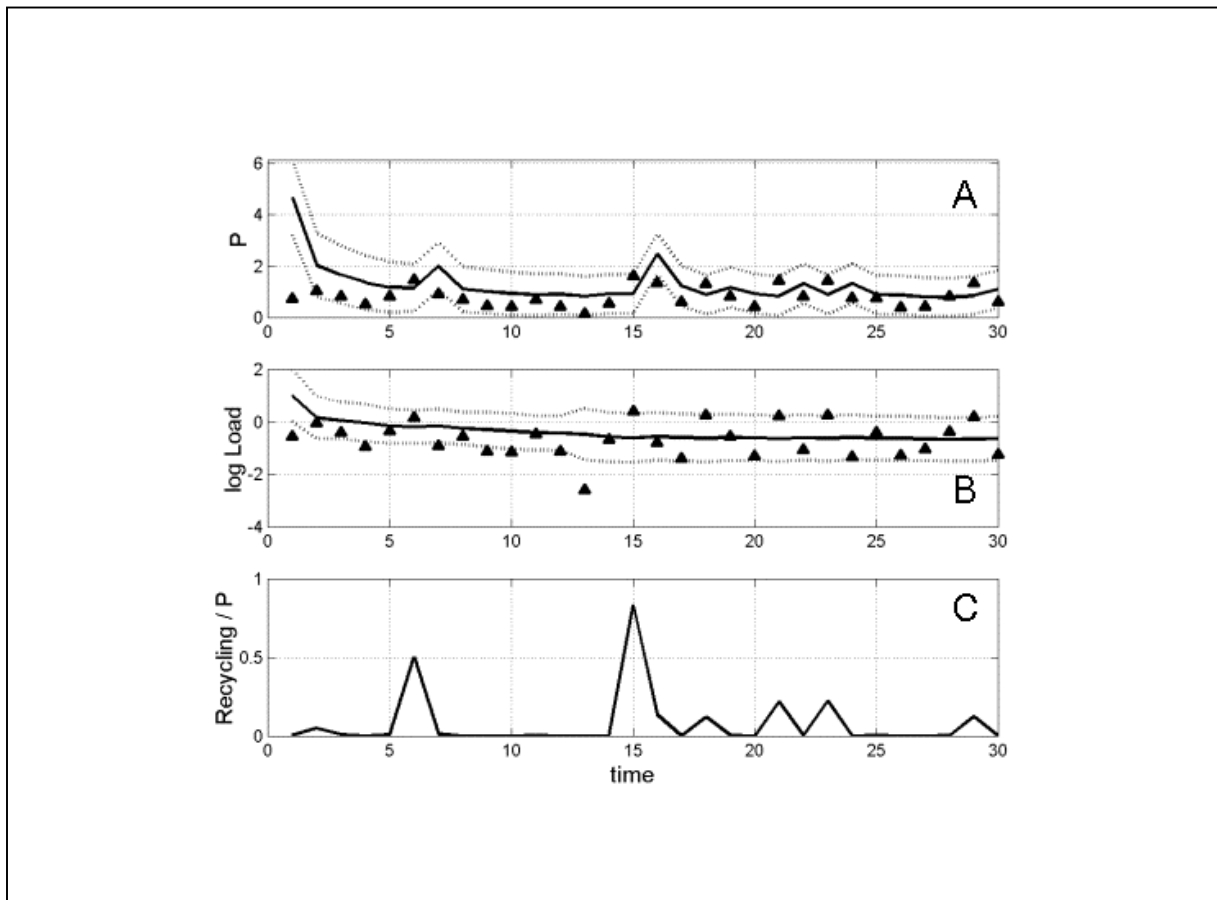


Figure 37. Interventions and parameter estimates from a simulation with active management and no regime shift. (A) Management intervention as a proportion of baseline phosphorus input. (B) – (D) show parameter estimates (crosses true but unknown value, lines estimate  $\pm$  standard deviation). (B)  $\theta = 1 - (s+h)$  (C)  $\rho$  (D)  $\eta$ . (Original)

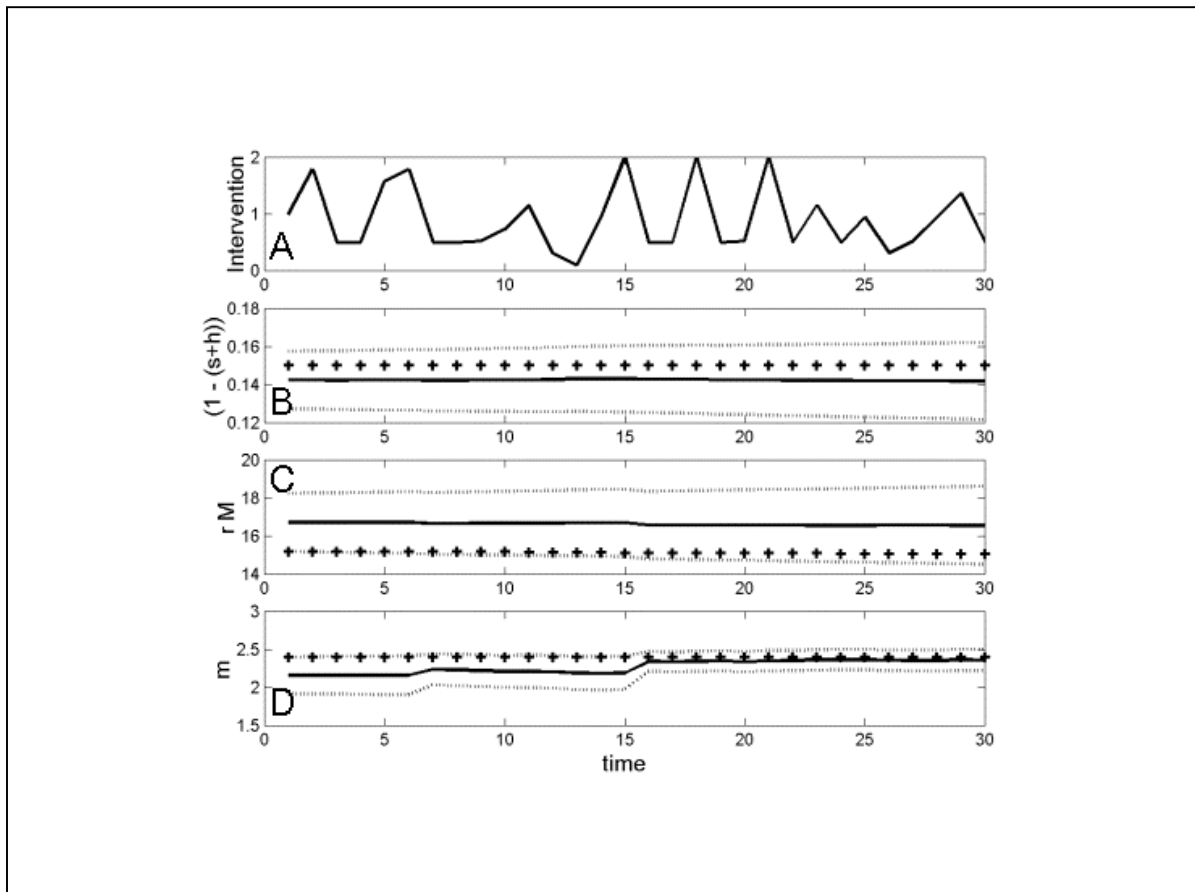


Figure 38. System dynamics from a simulation with active management and a regime shift. (A) Phosphorus in lake water (triangles observed, lines one-year-ahead forecasts  $\pm$  standard deviation). (B) Phosphorus input (triangles observed, lines one-year-ahead forecasts  $\pm$  standard deviation). (C) Proportion of lake water phosphorus from recycling, estimated from model fitted to observations. (Original)

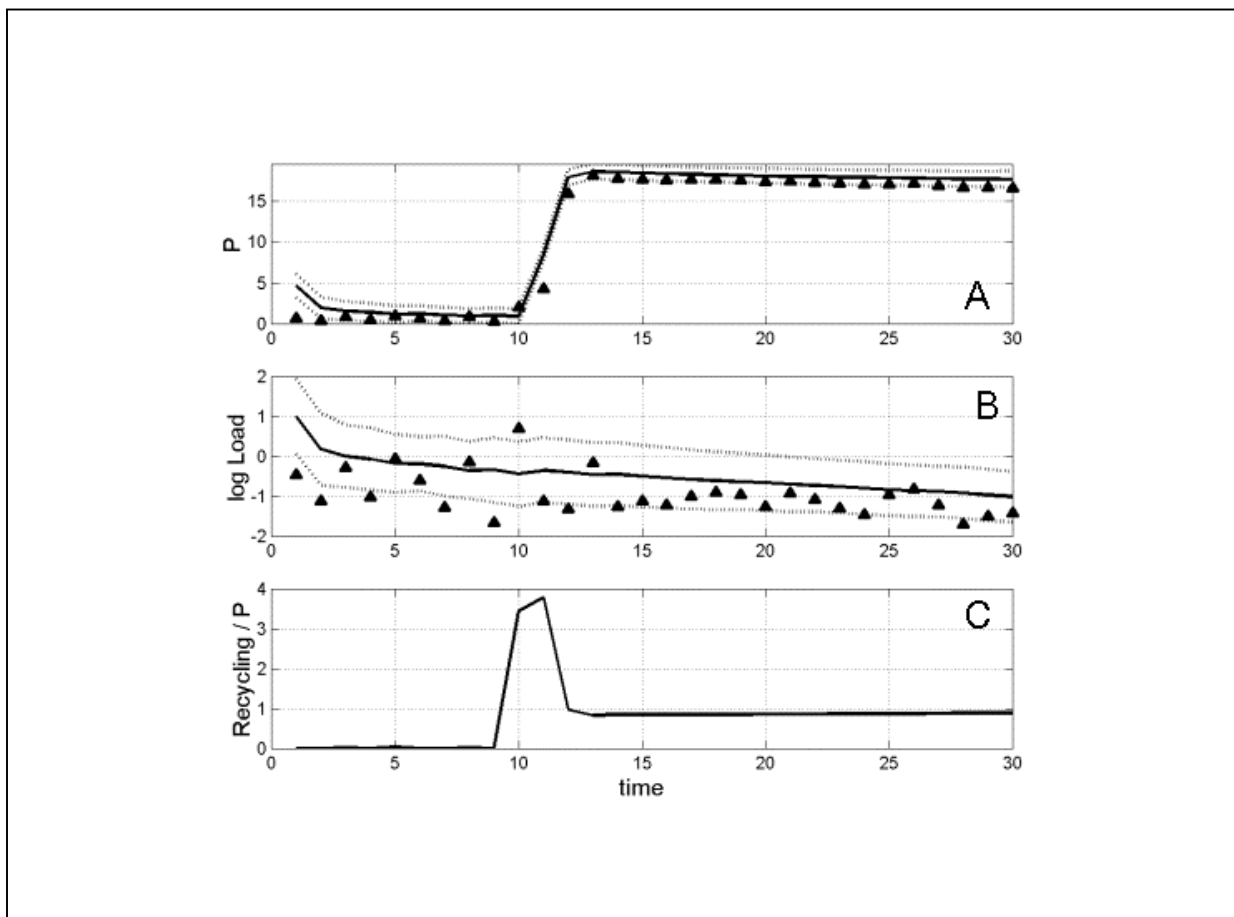




Figure 39. Interventions and parameter estimates from a simulation with active management and a regime shift. (A) Management intervention as a proportion of baseline phosphorus input. (B) – (D) show parameter estimates (crosses true but unknown value, lines estimate  $\pm$  standard deviation). (B)  $\theta = 1 - (s+h)$  (C)  $\rho$  (D)  $\eta$ . (Original)

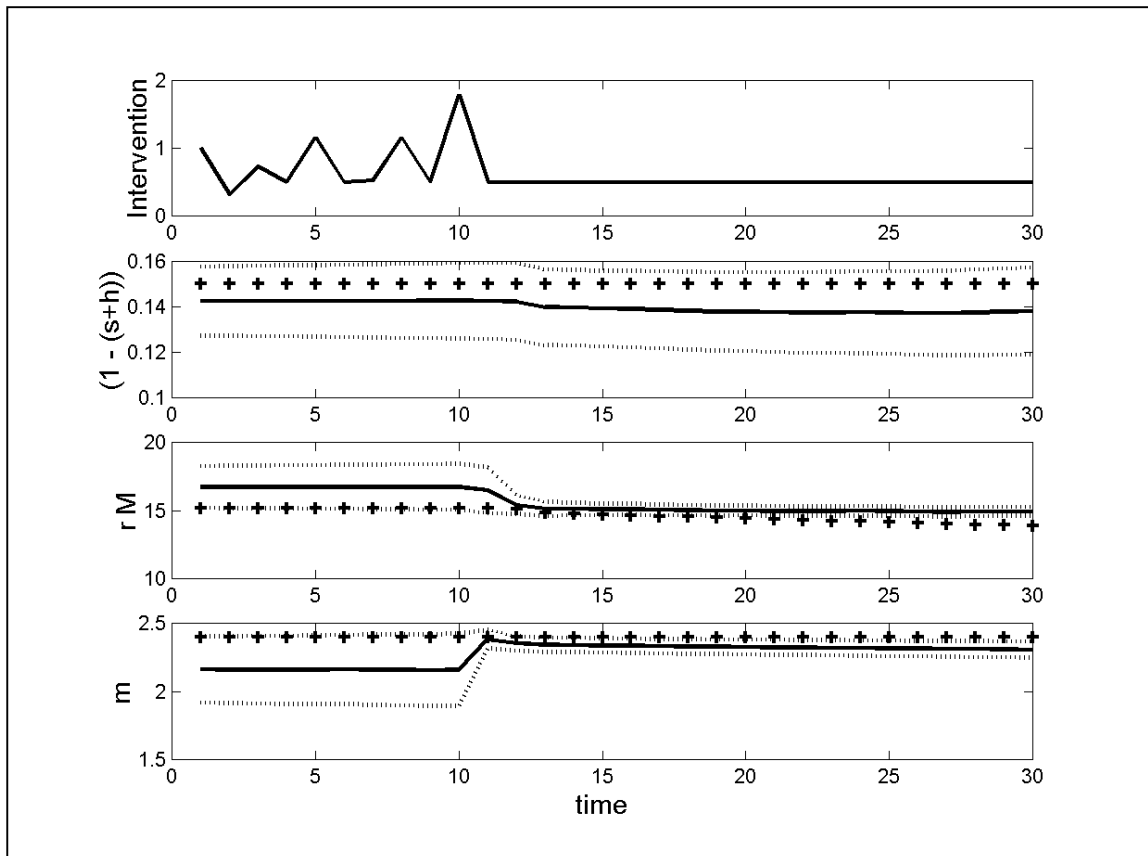


Figure 40. (A) Bias in estimating maximum recycling rate  $r_M$  (Estimated  $r_M$  – true  $r_M$ ) versus rank for simulations with passive management versus active management. (B) Bias in estimating  $r_M$  versus rank for simulations with or without a regime shift, and with passive or active adaptive management. (Original)

